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## Appropriations Policy Brief

### H.R. 5386 — Interior and Environment Appropriations Act for FY 2007

#### BY THE NUMBERS:

*In Millions of Dollars*

	FY06	FY07 Bush Request	FY07 Committee	Cmte v. Request	Cmte v. FY06
Appropriations	25,893	25,478	25,889	+432	-4
Emergency Approps	147	0	0	0	-147
<b>TOTAL</b>	26,040	25,478	25,889	+432	-151

**Excluding Emergency Appropriations, the Committee Bill is:**

- \$4 million less than last year
- \$411 million (1.6%) *more* than the President requested

**Budget Compliance:** According to CBO, the bill is within the 302(b) allocation of the Interior and Environment Appropriations Subcommittee and thus complies with the Budget Act.

**Unauthorized Appropriations:** According to the Committee report, H.R. 5386 appropriates \$6 billion (or 23% of the bill) for unauthorized programs. The Rules of the House prohibit this practice, but the rule governing consideration of the bill is expected to waive this restriction.

### **Comparison to the RSC Budget:**

**Overview:** The RSC budget provided \$829 billion in discretionary spending for FY 2007, compared to the \$873 billion allotted in the House-reported resolution (H.Con.Res. 376). While the RSC budget did not apportion this discretionary spending level by subcommittee—the 302(b) allocation process—it did call for many program reductions within the jurisdiction of the Interior, Environment and Related Agencies Subcommittee.

**Capital Improvement and Maintenance Fund at the Forest Service:** The Capital Improvement and Maintenance fund provides for improvement and maintenance of national forest facilities, roads, and trails. The RSC budget would reduce this fund to the President’s FY 2006 requested level (\$380.7 million). H.R. 5386 provides \$411 million for this program.

**Construction Funds at the Bureau of Land Management:** Construction funds at BLM are primarily used for the construction of buildings, recreation facilities, bridges, roads, and trails on federal land. The RSC budget would reduce BLM Construction funds to the President's FY 2006 requested level (\$6.5 million). H.R. 5386 provides \$11.5 million for BLM Construction.

**Low-Priority Multinational Species Conservation Programs:** The RSC budget would eliminate several programs funded through the Multinational Species Conservation Program that promote projects designed to perpetuate the healthy populations of various species. These programs include: the African Elephant Conservation Program, the Rhinoceros and Tiger Conservation Program, the Asian Elephant Conservation, the Great Ape Conservation Program, and the Marine Sea Turtle Conservation Program. H.R. 5386 provides \$6.1 million for Multinational Species Conservation Programs.

**National Heritage Area Grants:** Congress has established 27 National Heritage Areas (NHAs) to commemorate, conserve, and promote areas that include natural, scenic, historic, cultural, and recreational resources. The sizeable number of existing NHAs, together with the number of measures proposed in recent Congresses to study and designate new ones, has intensified interest by the Administration and some Members of Congress in enacting criteria and standards for designating NHAs and limits on federal funding support. NHA designations often lead to restrictive federal zoning and land-use planning. That is, residential and commercial private property owners are often prevented from doing what they want on their own property because of federal concerns that the historic landscape would be disrupted. The National Park Service is facing a multi-billion dollar maintenance backlog and thus will not practically be able to take on any new maintenance requirements. The RSC budget would eliminate the National Heritage Area Grants. H.R. 5386 provides \$13.9 million for this program.

## **Items of Note:**

**Capital Improvements to Fire Facilities:** Allows the Secretary of the Interior to use wildland fire appropriations to enter into non-competitive sole source leases of property with local governments, at or below fair market value, to construct fire facilities, such as fire guard stations and retardant stations.

**Wildland Fire Management Flexibility:** Allows the Secretary of the Interior and the Secretary of Agriculture to transfer up to \$9 million between the two departments for wildland fire management programs and projects.

**Program Terminations:** According to the Committee, the bill terminates four programs, saving \$54 million, including: Stateside Land and Water Grants, the Forest Service Economic Action Program, the BLM rural fire program, and the Asia Pacific Partnership.

**Donated Aircraft:** Allows the Fish and Wildlife Service to accept donated aircraft as replacements for existing aircraft.

**Save America's Treasures:** Funds at \$15 million the Save America's Treasures Program, which was begun by former First Lady Hillary Clinton to help preserve nationally significant sites, structures, and artifacts.

**Ellis Island Redevelopment:** Prohibits funds from being used to implement an agreement for the redevelopment of Ellis Island, unless the agreement is submitted to Congress, which has 30 days to review it.

**Biodiversity Convention:** Prevents funds from being used for activities in direct response to the United Nations Biodiversity Convention.

**Offshore Leasing Activities:** Prohibits funds from being used for Outer Continental Shelf leasing activities with respect to oil in certain areas of California, the North Atlantic, Washington and Oregon, and the eastern Gulf of Mexico—but permits such leasing activities for natural gas (Peterson Amendment adopted in Committee).

**Underground Lunchroom:** Prohibits funds from being spent to close the underground lunchroom at the Carlsbad Caverns National Park.

**Smithsonian:** Prohibits the Smithsonian from compensating employees in excess of the pay available to the President of the U.S. In addition, the bill requires the Smithsonian to get prior approval from the Appropriations Committee before initiating a design for any proposed expansion, purchasing a new building, or reprogramming funds.

## **Earmarks:**

**Note:** According to the Committee, the bill includes \$188 million in Member project funding for 246 projects. This is an \$89 million or 32% reduction compared to last year's enacted total of \$277 million in Member project funding.

Included in the bill **TEXT**:

- \$2.5 million for the Youth Conservation Corps (USFW)
- \$2.5 million for the Youth Conservation Corps (Forest Service)
- \$2.5 million for the National Forest Foundation
- \$2.3 million for the National Fish and Wildlife Foundation
- “maintenance of the long-horned cattle on the Wichita Mountains Wildlife Refuge”
- \$1.9 million for the Youth Conservation Corps (NPS) “for high priority projects”
- \$66,000 for the Washington Tennis and Education Foundation
- \$13 million for the Mid-Mapping Center in Rolla, MO (USGS)
- “a grant to the Close Up Foundation” (Assistance to the Territories)
- \$500,000 for Pine Bluff, AR for water and wastewater improvements
- \$500,000 for Monticello, AR for water and wastewater improvements

Included in the Committee Report (not an exhaustive list):

- \$500,000 for the San Jacinto and Santa Rosa National Monument plan
- \$180,000 for technical assistance at the New Jersey Meadowlands (concert venue, sports arena complex)
- \$500,000 for Georgia streambank restoration

- \$550,000 for the Middle Rio Grande Bosque initiative
- \$222,000 for the Mammoth Cave Science center
- \$300,000 for the GW Parkway in VA
- \$350,000 for the Augusta Canal National Heritage Area
- \$800,000 for the Blue Ridge National Heritage Area
- \$800,000 for the John H. Chafee Blackstone River Valley National Heritage Corridor
- \$2.4 million for Acadia National Park in ME
- \$3.4 million for the Carlsbad Caverns National Park in NM
- \$6.2 million for structural rehab at the White House in DC
- \$2 million for stream bank erosion work at Moccasin Bend NAD in TN
- \$2.5 million for the Southwest Pennsylvania Heritage Commission in PA
- \$1 million for the Great Lakes Science Center operations
- \$700,000 for wolf monitoring in Idaho
- \$150,000 for Northern Aplomado falcon recovery efforts
- \$200,000 for landscape work at Gettysburg NMP
- \$20 million for the Olympic National Park, WA
- \$2.96 million to replace lighting system at Wind Cave National Part, SD
- \$5 million to acquire land for a Flight 93 Memorial in PA
- \$1 million for Florida Department of Citrus Abscission Chemical Studies
- \$2 million for Environmental Systems Center of Excellence at Syracuse University for Indoor environmental quality and urban ecosystems sustainability research
- \$1 million for Iowa State University project on mitigating emissions from egg farms
- \$1 million for National Hispanic Health Farm Workers Initiative
- \$1 million for the South Lake Tahoe wildfire protection as a grant to the South Lake Tahoe Public Utility District
- \$1.9 million for Allegheny National Forest recreation sites, PA
- \$1 million for construction at the Pacific Crest National Scenic trial
- \$17 million Phoenix, AZ SW Health Center
- \$6.7 million for the Institute of American Indian and Alaska Native Culture and Arts Development

## Funding Summaries:

*In thousands*

	FY 2006 Enacted	FY 2007 Request	FY 2007 Cmte	Cmte Vs. FY 2006	Cmte Vs. Request	Cmte Vs. FY 2006	Cmte Vs. Request
<b>I. Department of Interior</b>							
<b>Bureau of Land Management.....</b>							
Management of Lands & Resources.....	848,132	863,244	867,738	19,606	4,494	2.31%	0.52%
Wildfire Management.....	755,286	769,560	769,253	13,967	-307	1.85%	-0.04%
Construction.....	11,750	6,476	11,476	-274	5,000	-2.33%	77.21%
Land Acquisition.....	8,621	8,767	3,067	-5,554	-5,700	-64.42%	-65.02%
Oregon & California Grant Lands.....	108,451	112,408	111,408	2,957	-1,000	2.73%	-0.89%
<b>U.S. Fish &amp; Wildlife Service.....</b>							
Resource Management.....	994,037	995,594	1,016,669	22,632	21,075	2.28%	2.12%
Construction.....	42,216	19,722	39,756	-2,460	20,034	-5.83%	101.58%
Land Acquisition.....	27,990	27,079	19,751	-8,239	-7,328	-29.44%	-27.06%
Landowner Incentive Program.....	236,676	24,400	15,000	-221,676	-9,400	-93.66%	-38.52%
Private Stewardship Grants.....	7,277	9,400	7,000	-277	-2,400	-3.81%	-25.53%
Cooperative Endangered Species Fund.....	81,001	80,001	80,507	-494	506	-0.61%	0.63%
National Wildlife Refuge Fund.....	14,202	10,811	14,202	0	3,391	0.00%	31.37%
North American Wetlands Conservation Fund.....	39,412	41,646	36,646	-2,766	-5,000	-7.02%	-12.01%
Neotropical Migratory Birds Conservation Fund.....	3,941	0	4,000	59	4,000	1.50%	
Multinational Species Conservation Fund.....	6,404	8,217	6,057	-347	-2,160	-5.42%	-26.29%

State Wildlife Grants.....	67,492	74,666	50,000	-17,492	-24,666	-25.92%	-33.04%
<b>National Park Service.....</b>							
Operations.....	1,718,415	1,742,317	1,754,317	35,902	12,000	2.09%	0.69%
U.S Park Police.....	80,213	84,775	84,775	4,562	0	5.69%	0.00%
National Recreation & Preservation.....	54,156	33,261	47,161	-6,995	13,900	-12.92%	41.79%
Historic Preservation Fund.....	72,172	71,858	58,658	-13,514	-13,200	-18.72%	-18.37%
Construction.....	313,858	229,269	229,934	-83,924	665	-26.74%	0.29%
Land Acquisition and State Assistance.....	63,954	24,343	29,995	-33,959	5,652	-53.10%	23.22%
<b>U.S. Geological Survey.....</b>	970,645	944,760	991,447	20,802	46,687	2.14%	4.94%
<b>Minerals Management Service.....</b>	174,294	163,554	164,399	-9,895	845	-5.68%	0.52%
<b>Office of Surface Mining Reclamation.....</b>	294,157	298,145	298,145	3,988	0	1.36%	0.00%
<b>Bureau of Indian Affairs.....</b>							
Operations.....	1,926,190	1,966,594	1,973,403	47,213	6,809	2.45%	0.35%
Construction.....	271,582	215,049	215,799	-55,783	750	-20.54%	0.35%
Indian Land and Water Claim Settlements.....	34,243	33,946	39,213	4,970	5,267	14.51%	15.52%
Indian Guaranteed Loan Program Account.....	6,255	6,262	6,262	7	0	0.11%	0.00%
<b>Insular Affairs.....</b>	81,473	79,223	82,923	1,450	3,700	1.78%	4.67%
<b>Departmental Mgmt.....</b>	130,238	118,845	118,303	-11,935	-542	-9.16%	-0.46%
<b>Payments in Lieu of Taxes (PILT).....</b>	232,528	198,000	240,000	7,472	42,000	3.21%	21.21%
<b>Office of the Solicitor.....</b>	54,624	56,755	56,755	2,131	0	3.90%	0.00%
<b>Office of the Inspector General.....</b>	38,541	40,699	39,688	1,147	-1,011	2.98%	-2.48%
<b>Special Trustee for American Indians.....</b>	222,780	244,485	184,042	-38,738	-60,443	-17.39%	-24.72%
<b>National Resource Damage Assessment Fund.....</b>	6,016	6,109	6,109	93	0	1.55%	0.00%
<b>II. EPA</b>							
Science and Technology	730,810	788,274	808,044	77,234	19,770	10.57%	2.51%
Environmental Programs and Management.....	2,346,711	2,306,617	2,336,442	-10,269	29,825	-0.44%	1.29%
Office of Inspector General.....	36,904	35,100	35,100	-1,804	0	-4.89%	0.00%
Buildings and Facilities.....	39,626	39,816	39,816	190	0	0.48%	0.00%
Hazardous Substance Superfund.....	1,242,074	1,258,955	1,256,855	14,781	-2,100	1.19%	-0.17%
Leaking Underground Storage Tank Program.....	71,953	72,759	72,759	806	0	1.12%	0.00%
Oil Spill Response.....	15,629	16,506	16,506	877	0	5.61%	0.00%
State and Tribal Assistance Grants.....	3,213,709	2,797,448	3,010,348	-203,361	212,900	-6.33%	7.61%
<b>III. Related Agencies</b>							
<b>Forest Service (USDA).....</b>							
Forest and Rangeland Research.....	277,711	267,791	280,318	2,607	12,527	0.94%	4.68%
State and Private Forestry.....	278,966	244,410	228,608	-50,358	-15,802	-18.05%	-6.47%
National Forest System.....	1,415,646	1,398,066	1,445,659	30,013	47,593	2.12%	3.40%
Wildland Fire Management.....	1,746,091	1,768,195	1,810,566	64,475	42,371	3.69%	2.40%
Capital Improvement and Maintenance.....	431,334	382,601	411,025	-20,309	28,424	-4.71%	7.43%
Land Acquisition.....	41,772	25,075	7,500	-34,272	-17,575	-82.05%	-70.09%
Land Acquisition, Special Acts.....	1,053	1,053	1,053	0	0	0.00%	0.00%
Management for Subsistence Uses.....	4,975	5,311	5,311	336	0	6.75%	0.00%
<b>Other Agencies.....</b>							
Indian Health Service.....	2,692,099	2,822,500	2,830,136	138,037	7,636	5.13%	0.27%
Navajo & Hopi Relocation.....	8,474	5,940	5,940	-2,534	0	-29.90%	0.00%
Inst of Amer Ind & Alas NatCulture & Arts.....	6,207	6,703	6,703	496	0	7.99%	0.00%
Smithsonian.....	615,097	644,394	609,094	-6,003	-35,300	-0.98%	-5.48%
National Gallery of Art.....	111,141	116,743	116,743	5,602	0	5.04%	0.00%
Kennedy Center.....	30,347	38,709	38,709	8,362	0	27.55%	0.00%
Woodrow Wilson Center.....	9,065	9,438	9,438	373	0	4.11%	0.00%
NEA.....	124,406	124,412	124,412	6	0	0.00%	0.00%
NEH.....	140,949	140,955	140,955	6	0	0.00%	0.00%
Commission of Fine Arts.....	1,865	1,951	1,951	86	0	4.61%	0.00%
National Capital Arts & Culture.....	7,143	6,534	6,534	-609	0	-8.53%	0.00%
Advisory Council on Historic Preservation.....	4,789	5,118	5,118	329	0	6.87%	0.00%
National Capital Planning Commission.....	8,123	8,265	7,623	-500	-642	-6.16%	-7.77%
Holocaust Memorial.....	42,150	43,786	43,415	1,265	-371	3.00%	-0.85%
Presidio Trust.....	19,706	19,256	19,256	-450	0	-2.28%	0.00%
WH Commission on the Nat. Moment of Remembrance	247	200	200	-47	0	-19.03%	0.00%

