



REP. TOM PRICE, M.D. (R-GA), CHAIRMAN
 PAUL TELLER, EXECUTIVE DIRECTOR
 424 CANNON HOUSE OFFICE BUILDING
 WASHINGTON, DC 20515

rsc.price.house.gov

ph (202) 226-9717 / fax (202) 226-1633

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H.R. 3081 — FY 2010 State, Foreign Operations, and Related Programs Appropriations Act

BY THE NUMBERS:

In Millions of Dollars

	FY09	FY10 Request	FY10 Committee	Cmte v. Request	Cmte v. FY09
Appropriations	36,620	52,043	49,002	-3,041	12,382
<i>Emergency Approps</i>	18,985	0	0	0	-18,985
Total	55,605	52,043	49,002	-3,041	-6,603

Excluding Emergency Appropriations, the Committee Bill is:

- **\$3.0 billion or 5.8% less than the request**
- **\$12.4 billion or 38.8% more than last year**

Spending Discussion: The bill provides \$12.4 billion (38.8%) more than FY 2009 for programs under the State-Foreign Operations Subcommittee. Compared to FY 2008 (the spending authority the federal government was operating under just nine months ago), the bill is a **\$16.2 billion or 49.4% increase**. Under the Democrats’ 302(b) allocation (which sets the spending plan for the FY 2010 appropriations process), all twelve bills will receive spending increases, with a total spending level of \$1,089.6 trillion—an increase of \$77 billion or 7.6% compared to last year.

Order of Business: H.R. 3081 is scheduled to be considered on the House floor on Thursday, July 9, 2009 under a restrictive *structured* rule ([HH.Res. 617H](#)) that makes in order only 8 amendments out of the 89 that were submitted. The rule provides one hour of general debate, and waives all points of order against the bill’s consideration, except for clauses 9 (the earmark rule) and 10 (PAYGO) of Rule XXI. The rule also waives points of order against the bill itself for failures to comply with various rules for appropriations bills (such as prohibitions on appropriating funds to unauthorized programs). The amendments made in order under the rule will be summarized in a separate document.

Funding Summaries:

In Thousands

	FY 09 Enacted	FY 10 Request	FY 10 Cmte	Cmte Vs. FY 09	Cmte Vs. Request	Cmte Vs. FY 09	Cmte Vs. Request
Diplomatic and Consular Programs.....	5,360,318	8,960,016	8,229,000	2,868,682	-731,016	53.5%	-8.2%
Civilization Stabilization Initiative.....	45,000	323,272	125,000	80,000	-198,272	177.8%	-61.3%
Office of Inspector General	37,000	100,000	100,000	63,000	----	170.3%	----
Embassy Security, Construction and Maintenance....	801,344	876,850	876,850	75,505	----	9.4%	----
Educational and Cultural Exchange Programs.....	538,000	633,243	600,000	62,000	-33,243	11.5%	-5.2%
Contributions to International Organizations.....	1,529,400	1,797,000	1,697,000	167,000	-100,000	10.9%	-5.6%
Contributions for International Peacekeeping.....	1,517,000	2,260,000	2,125,000	608,000	-135,000	40.0%	-6.0%
Int'l Commissions.....	117,080	132,434	137,434	20,354	5,000	17.4%	3.8%
Broadcasting Board of Governors.....	709,483	745,450	746,450	36,967	1,000	5.2%	0.1%
Asia Foundation.....	16,000	16,230	19,000	3,000	2,770	18.8%	17.1%
United States Institute of Peace.....	31,000	49,220	49,220	18,220	----	58.7%	----
Center for Middle Eastern-Western Dialogue.....	875	875	875	----	----	----	----
Eisenhower Exchange Fellowship.....	500	500	500	----	----	----	----
Israeli Arab Scholarship Program.....	375	375	375	----	----	----	----
National Endowment for Democracy.....	115,000	100,000	100,000	-15,000	----	-13.0%	----
USAID.....	808,584	1,438,800	1,388,800	580,216	-50,000	71.8%	-3.5%
USAID, Inspector General.....	42,000	46,500	46,500	4,500	----	10.7%	----
Capital Investment Fund.....	35,775	213,000	213,000	177,225	----	495.4%	----
Global Health and Child Survival.....	1,955,000	2,336,000	2,375,000	420,000	39,000	21.5%	1.7%
Development Assistance.....	1,800,000	2,733,803	2,465,000	665,000	-268,803	36.9%	-9.8%
Int'l Disaster Assistance.....	350,000	880,000	830,000	480,000	-50,000	137.1%	-5.7%
Economic Support Fund.....	3,007,000	6,504,096	6,370,096	3,363,096	-134,000	111.8%	-2.1%
Democracy Fund.....	116,000	----	120,000	4,000	120,000	3.4%	NA
International Fund for Ireland.....	15,000	----	18,000	3,000	18,000	20.0%	NA
Assistance for Eastern Europe.....	650,000	762,253	722,253	72,253	-40,000	11.1%	-5.2%
Int'l Narcotics Control and Law Enforcement.....	875,000	1,947,451	1,630,000	755,000	-317,451	86.3%	-16.3%
Nonproliferation, Anti-Terrorism, Demining.....	525,000	765,430	717,430	192,430	-48,000	36.6%	-6.2%
Mitigation and Refugee Assistance.....	931,000	1,480,444	1,480,444	549,444	----	59.0%	----
United States and Emergency Refugee and Mitigation Fund.....	40,000	75,000	75,000	35,000	----	87.5%	----
Peace Corps.....	340,000	373,440	450,000	110,000	76,550	32.4%	20.5%
Millennium Challenge Corporation.....	875,000	1,425,000	1,400,000	525,000	-25,000	60.0%	-1.8%
Inter-American Foundation.....	22,500	22,760	22,760	260	----	1.2%	----
African Development Foundation.....	32,500	30,000	30,000	-2,500	----	-7.7%	----
Department of Treasury.....	85,000	142,070	85,000	----	-57,070	----	-40.2%
Peacekeeping Operations.....	250,200	296,400	331,500	81,300	35,100	32.5%	11.8%
Int'l Military Education and Training	91,000	110,283	110,283	19,283	----	21.2%	----
Military Assistance to Israel.....	2,380,000	2,775,000	2,220,000	-160,000	-555,000	-6.7%	-20.0%
Military Assistance to Egypt.....	1,300,000	1,300,000	1,040,000	-260,000	-260,000	-20.0%	-20.0%
Military Assistance, Other.....	955,000	1,199,390	1,000,000	45,000	-199,390	4.7%	-16.6%
Int'l Organizations and Programs.....	352,500	356,550	395,091	42,591	38,541	12.1%	10.8%
Clean Energy Technology.....	----	500,000	225,000	225,000	-275,000	NA	-55.0%
Strategic Climate Fund.....	----	100,000	75,000	75,000	-25,000	NA	-25.0%

Global Environmental Facility.....	80,000	86,500	86,500	6,500	----	7.6%	----
International Development Association.....	1,115,000	1,320,000	1,235,000	120,000	-85,000	10.8%	-6.4%
Americas Multilateral Investment Fund.....	25,000	25,000	25,000	----	----	----	----
Inter-American Investment Corporation.....	----	4,670	4,670	4,670	----	NA	----
Asian Development Fund.....	105,000	115,250	115,250	10,250	----	9.8%	----
African Development Bank.....	150,000	159,885	159,885	9,885	----	6.6%	----
Int'l Fund for Agricultural Development.....	18,000	30,000	30,000	12,000	----	66.7%	----
Export-Import Bank.....	125,000	143,620	143,620	18,620	18,620	14.9%	14.9%

Items of Note:

Military Assistance to Israel: \$2.22 billion—\$160 million or 7.2% below last year’s funding level, and \$555 million or 23.3% below the request. *However*, according to the [committee report](#), the funding level is equivalent to \$2.775 billion (the same as the request) when the \$555 million for military assistance to Israel included in the FY 2009 Supplemental Appropriations Act is taken into account.

Military Assistance to Egypt: \$1.04 billion—\$260 million or 20% below both last year’s funding level and the President’s request.

Export-Import Bank: \$143.6 million—\$18.6 million or 14.9% above both last year and the President’s request.

The Peace Corps: \$450 million—\$110 million or 32.4% above last year, and \$76.6 million or 20.5% above the President’s request.

Millenium Challenge Corporation: \$1.4 billion—\$525 million or 60.0% above last year, and \$25 million or 1.8% below the request.

Peacekeeping Operations: \$331.5 million—\$81.3 million or 32.5% above last year, and \$35.1 million or 11.8% above the President’s request.

Contributions to International Organizations: \$1.7 billion—\$167 million or 10.9% above last year, and \$100 million or 5.6% below the President’s request.

Contributions to International Peacekeeping: \$2.1 billion—\$608 million or 40.0% above last year, and \$135 million or 6.0% below the President’s request.

International Fund for Ireland: \$18.0 million—\$3 million or 20.0% above last year, and \$18 million above the request (the President requested no funding for this program). For much of its history, Ireland was one of Europe’s poorer countries. But since 1970, and especially since the early 1990s, Ireland has had impressive growth. Today, Ireland has the second highest per capita GDP in the world—\$43,600.

United Nations Population Fund: \$60 million—\$10 million or 20.0% above last year. This is a controversial program that the U.S. has not funded in previous years due to its past involvement with China’s one-child policy, coercive abortion, and sterilization.

Increase to International Family Planning Funding: \$648 million—an increase of \$103 million or 18.9% compared to last year. With President Obama’s recent repeal of the Mexico City Policy—which prohibited United States assistance to nongovernmental organizations that provide abortion and family planning services—**this could result in international family planning dollars going to organizations that promote and provide abortion services** (i.e. International Planned Parenthood Federation and Marie Stopes International).

Pro-Life Riders: All pro-life riders are included in the bill.

Earmarks: The [Committee Report](#) states that, “...neither the bill nor this report, contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in paragraphs (e), (f), or (g) of clause 9 of rule XXI.”

Potential Conservative Concerns: Some conservatives may be concerned with various aspects of this legislation, including:

Excess Spending. H.R. 3081 provides a total spending level of \$49.0 billion—a **\$12.4 billion** or **33.8%** increase compared to last year. And compared to FY 2008—the spending authority that programs under this bill were operating under *nine months ago*—this legislation represents a **\$16.2 billion** or **49.4%** increase. In addition, the programs funded by this legislation have also received **\$14.0 billion** of emergency-designated spending during the current fiscal year. Virtually every account in the bill receives an increase compared to last year—no effort was made to prioritize spending, even with our current fiscal challenges.

Questionable Spending Priorities. The legislation provides \$60 million for the United Nations Population Fund (a \$10 million increase from last year), and \$648 million for International Family Planning (a \$103 million increase). The United Nations Population Fund aids China’s one-child policy, coercive abortion and sterilization. International Family Planning goes to organizations that promote and provide abortion services (i.e. International Planned Parenthood Federation and Marie Stopes International). In addition, the legislation provides \$15 million for the International Ireland Fund (\$3 above last year), \$143.6 million for the Export-Import bank (\$18.6 million above last year), and \$1.7 billion for international organizations (\$167 million above last year).

Committee Action: H.R. 3081 was reported out of the House Appropriations Committee as an original measure on June 26, 2009.

Cost to Taxpayers: The bill appropriates a total of \$49.0 billion in FY 2010.

Does the Bill Expand the Size and Scope of the Federal Government?: Yes, the bill increases spending for programs in the FY 2010 State-Foreign Operations bill by \$49.0 billion or 33.8%.

Does the Bill Contain Any New State-Government, Local-Government, or Private-Sector Mandates?: No CBO score is available listing any possible mandates.

Constitutional Authority: The House Appropriations Committee, in House Report [111-187](#), cites Clause 7 of Section 9 of Article I of the Constitution (the power of Congress to appropriate money). The committee did not cite constitutional authority for the various spending items themselves.

RSC Staff Contact: Brad Watson, brad.watson@mail.house.gov, (202) 226-9719